Firm-level Perspectives On State-business Relations In Africa: The Food-processing Industry in Kenya, Tanzania and Zambia

By

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Motivation

- Experiences from Asia and Latin-America inform us that 'effective' SBRs are crucial in structural transformation & development
- "SBRs in sub-Saharan Africa have historically been perceived as collusive and rent seeking
- Numerous African countries have set in motion a process to establishing benign (developmental) SBRs-PPPs, PPDs, support to BAs, etc.
- "Yet, SBRs have not led to structural transformation and inclusive economic development

Empirical SBR Literature in Africa

Mixed results, limited firm perspective, focus on formal SBRs and not sector specific SBRs

- . Strong BAs influence government actions
- . BAs in Africa tend to be inefficient
- . Private sector has limited or no institutional strength
- . Elites capture rents from private sector support
- . SBRs may lead to structural transformation

There is no consensus on SBRs in Africa

Research Question

How local firms in the food-processing sector engage with governments in order to cope with changing institutional environments?

- Access to policy (through formal channels, like Business Associations (BAs) or informally individually)
- 2. Business environment (perception of regulation, usefulness of support programs)
- 3. Relationship between businesses and government?
- 4. Influence on policy development through formal and informal channels?

Analytical Framework

- "SBRs -institutionalized, responsive and public interactions between the state and businesses (Sen, 2013)
- " SBRs can be:
 - " Collaborative or collusive (Schneider & Maxfield 1997)
 - " Effective or ineffective (Saeed Qureshi and Te Velde, 2013)
 - " Developmental'/'benign' or only 'predatory'/'malign'

Collaborative SBRs = effective provision of public goods + overcoming effects of market imperfections

Analytical Framework

Scott Taylor (2012):

Categories of SBRs in Africa

- Capable state and strong associations
- Self-styled developmental states
- " Informal, ad-hoc approaches

Three main dimensions

- " Access to policy making
- " Formal and informal channels
- " Drivers of sustained growth / Business environment

Methodology

- " Literature review on SBRs and food processing
- " Mapping exercises and surveys of 179 firms –(2013 -2014)
- Interviews with 41 managers of the selected companies case studies

Descriptive and qualitative analyses



Historical Perspective and BAs

- African socialism (Tanzania) and mixed capitalism (Kenya + Zambia) after independence
- SBRs varied across the countries as a result of the political system
 - . Suspicion, harassments, antagonism and oppression
 - . Formal and informal interactions
- Most BAs have limited influence due to limited membership base, limited funding, personal interest

BAs and Relationship

1. Membership of Business Associations

- . 50 % of the FP firms Kenya and
- . 50 % of the FP firms in Tanzania
- . 79% of the FP firms in Zambia

2. Relationship between government and businesses

. 'Good'/'very good' (only 10% in Kenya, 38% in Tanzania and 29% in Zambia)

Overall the relationship is not good

Case studies – Own Initiatives

Kenya: I went right to the top to my friend working at the state house

When we met at the Agricultural show Mr. President appreciated the ongoing work, after which I received an invitation to State House"

Tanzania: When I have a serious issue I can see the Prime Minister outright, I don't need to go through BAs

Regulations Compliance

3. Compliance with Regulations in Food Processing Industry:

Mixed - Not easy to comply with regulations.

In Tanzania, over 70% - difficult to comply

4. Benefits from government policies and programs:

Firms receive limited support from government (18-30% have received support)

Case studies on Interactions with state

"Kenya: 'We don't win the tenders, we access them through tender dealers, the process is so complex'

"Tanzania: 'I received a technical support to develop within the value chain'

Influencing Policies via BAs

- 5. Perceived influence on government policy (through BAs and Individually):
 - Limited but varying influence
 - . 43% had influenced policies in Kenya
 - . Tanzania- 18%
 - . Zambia- 21%

Institutional Drivers and Challenges

- The institutional drivers for the development and growth of companies (ranked from the top)
 - . Personal linkages (networking)
 - . National government bodies
 - Functioning business associations
 - . Government regulations & enforcement
 - . Functioning social institutions.
- " Institutional challenges (ranked from the top)
 - . Inadequacy of infrastructure
 - . Corruption,
 - . Lack of competence among local government bodies
 - . Insufficient support schemes and programs
 - . Weak business associations

Discussion & Conclusion

- Access to government formal and informal
 - Formal and informal relations continue to exist
 - Informal relations continue to provide (a few) businesses with a direct and influential channel to government
 - Limited formal channels of engaging with government
 - BAs are weak and have limited influence

Discussion and Conclusion

- 3. Drivers of sustained growth / Business environment
- "Firms' influence on government and policy is limited or nonexisting
- Majority of enterprises did not recognize any government support schemes and most of them had not received trade incentives
- " Unnecessary bureaucratic red tapes and rent seeking behavior
- " Lack of political will to take agreed actions

Conclusion

SBRs in the three countries appear to be both collaborative and collusive depending on circumstances

- . At least 1/3 of firms relate with government positively
- . The policy change has not been effective despite the need to improve the business environment and more interactions
- . Inadequate support programs
- . Competitiveness of the majority of enterprises was negatively affected by regulations

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